

Message Text

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SUBJECT: DRAFT PROGRAM OF COOPERATION AND EXCHANGES

REFS: STATE 259708, SOFIA 2346, SOFIA 2399

1. FOLLOWING IS TEXT OF DRAFT PROGRAM DOCUMENT, WITH
COMMENTS AFTERWARDS;

BEGIN TEXT:

IN ACCORDANCE WITH ARTICLE VI OF THE AGREEMENT BETWEEN THE
GOVERNMENT OF THE UNITED STATES OF AMERICA AND THE
GOVERNMENT OF THE PEOPLE'S REPUBLIC OF BULGARIA ON COOPER-
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ATION AND EXCHANGES IN THE CULTURAL, EDUCATIONAL, SCIENTIFIC

AND TECHNOLOGICAL FIELDS, SIGNED AT ON , THE
PARTIES WILL MAKE EVERY EFFORT TO CARRY OUT THE FOLLOWING
PROGRAM FOR THE YEARS 1976/77 AND 1977/78:

ARTICLE I

1. THE PARTIES WILL MAKE EVERY EFFORT TO PROVIDE FOR THE
EXCHANGE EACH YEAR OF AT LEAST SEVEN LEADERS AND SPECIALISTS
ON EACH SIDE FOR PROFESSIONAL OBSERVATION AND CONSULTATION.
DURING THE PERIOD OF THE PROGRAM AN EQUAL NUMBER OF PERSON-

MONTHS WILL BE EXCHANGED ON EACH SIDE. THE NUMBER OF
PERSONS EXCHANGED, THEIR FIELDS OF SPECIALIZATION AND
LENGTHS OF STAY WILL BE AGREED BY THE PARTIES.

2. THE PARTIES WILL FACILITATE THE EXCHANGE OF AT LEAST
TWO SCHOLARS EACH YEAR ON EACH SIDE FOR AN ACADEMIC YEAR
EACH, FOR LECTURING. IN THIS EXCHANGE THERE WILL BE AN
OVERALL BALANCE DURING THE PERIOD OF THE PROGRAM BETWEEN
THE NUMBER OF PERSONS EXCHANGED ON EACH SIDE. IN THIS
EXCHANGE NO MORE THAN FIFTY PERCENT OF THE PARTICIPANTS
WILL BE IN THE NATURAL AND TECHNICAL SCIENCES. THE
NUMBER OF PERSONS EXCHANGED AND THEIR FIELDS OF SPECIALI-
ZATION WILL BE DETERMINED BY THE PARTIES.

3. THE PARTIES WILL ENCOURAGE DIRECT EXCHANGES BETWEEN
UNIVERSITIES, RESEARCH INSTITUTIONS AND OTHER APPROPRIATE
ORGANIZATIONS OF THE TWO COUNTRIES.

4. THIS PROGRAM WILL NOT PRECLUDE OTHER EXCHANGES WHICH
MAY BE ARRANGED BY APPROPRIATE ORGANIZATIONS OR PERSONS
INTERESTED IN THESE ACTIVITIES.

5. THE EXCHANGES PROVIDED FOR HEREIN SHALL BE SUBJECT TO
CONSTITUTIONAL REQUIREMENTS AND APPLICABLE LAWS AND
REGULATIONS OF THE TWO COUNTRIES.

6. THE PROGRAM YEAR WILL BEGIN ON JANUARY 1 AND END ON
DECEMBER 31 OF EACH YEAR. THE PARTIES AGREE TO HOLD
DURING 1977 A MEETING OF THEIR REPRESENTATIVES TO DISCUSS
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THE IMPLEMENTATION OF THE PROGRAM IN 1 77 AND THE PROVISIONS
FOR 1978.

ARTICLE II

1. THE PARTIES AGREE TO FACILITATE THE EXCHANGE OF ONE
MAJOR OFFICIAL EXHIBIT EVERY TWO YEARS WHICH WILL BE
PRESENTED IN TWO OR THREE CITIES OF THE OTHER COUNTRY FOR

A PERIOD OF FOUR WEEKS IN EACH CITY. EACH OF THE EXHIBITS MAY INCORPORATE SUCH MUTUALLY ACCEPTABLE COLLATERAL ACTIVITIES AS CONFERENCES, SYMPOSIA, LECTURES AND CONSULTATIONS RELATED TO THE THEME OF THE EXHIBIT AND MAY BE ACCOMPANIED BY PERSONNEL SUCH AS EXHIBIT DIRECTOR, GUIDES, SPECIALISTS.

2. THE PARTIES ALSO AGREE TO ENCOURAGE THE DIRECT EXCHANGE OF EXHIBITIONS, INCLUDING ART EXHIBITIONS BETWEEN MUSEUMS AND OTHER INSTITUTIONS OF THE TWO COUNTRIES.

ARTICLE III

1. THE PARTIES WILL FACILITATE, AS EARLY AS POSSIBLE IN THE PROGRAM PERIOD, THE CONCLUSION OF A MEMORANDUM OF UNDERSTANDING BETWEEN THE NATIONAL SCIENCE FOUNDATION OF THE UNITED STATES OF AMERICA AND THE COMMITTEE FOR SCIENCE, TECHNICAL PROGRESS AND HIGHER EDUCATION OF THE PEOPLE'S REPUBLIC OF BULGARIA;

2. THE PARTIES WILL ENCOURAGE SCIENTISTS OF THE TWO COUNTRIES TO EXPLORE ADDITIONAL AREAS OF COOPERATION, AND WILL CONSIDER, AS DEEMED NECESSARY, THE CONCLUSION OF AGENCY-TO-AGENCY MEMORANDA OF UNDERSTANDING FOR MUTUALLY BENEFICIAL COOPERATION BETWEEN OTHER UNITED STATES GOVERNMENT AGENCIES AND BULGARIAN ORGANIZATIONS.

3. THE PARTIES WILL ENCOURAGE FULFILLMENT OF THE MEMORANDUM OF UNDERSTANDING BETWEEN THE NATIONAL ACADEMY OF SCIENCES AND THE BULGARIAN ACADEMY OF SCIENCES, SIGNED SEPTEMBER 1, 1970, AND SUBSEQUENTLY RENEWED.

ARTICLE IV

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1. FOR THE EXCHANGES SPECIFIED IN ARTICLE I PARAGRAPHS 1 AND 2 OF THE PROGRAM,

(A) THE SENDING PARTY WILL PROVIDE ROUND TRIP TRANSPORTATION BETWEEN THE CAPITALS OF THE TWO COUNTRIES (WASHINGTON, D.C. AND SOFIA); HOWEVER, FOR EXCHANGES UNDER PARAGRAPH 1, THE SENDING AND RECEIVING PARTIES MAY MAKE OTHER ARRANGEMENTS;

(B) THE RECEIVING PARTIES WILL PROVIDE,

1). THE NECESSARY INTERNAL TRAVEL, AS AGREED, FOR THE SUCCESSFUL COMPLETION OF EACH VISITOR'S STAY IN THE RECEIVING COUNTRY;

2). AN APPROPRIATE STIPEND TO COVER COSTS OF HOUSING, FOOD AND INCIDENTALS IN THE RECEIVING COUNTRY; THE STIPEND WILL BE IN ACCORD WITH RATES CURRENTLY IN FORCE FOR EACH PROGRAM IN THE RECEIVING COUNTRY, AND WILL BE DETERMINED, IN EACH CASE, IN ADVANCE OF THE VISIT;

3). MEDICAL AND HOSPITAL INSURANCE IN CASE OF ILLNESS OR ACCIDENT, WITHIN LIMITATIONS ESTABLISHED IN ADVANCE BY EACH SIDE.

2. THE CONDITIONS GOVERNING DIRECT EXCHANGES BETWEEN UNIVERSITIES, RESEARCH INSTITUTIONS AND OTHER APPROPRIATE ORGANIZATIONS, SPECIFIED IN ARTICLE I, PARAGRAPH 3 OF THE PROGRAM, WILL BE ESTABLISHED BY THE PARTICIPATING ORGANIZATIONS.

3. WITH RESPECT TO EXCHANGES OF OFFICIAL EXHIBITS UNDER ARTICLE II, PARAGRAPH 1 OF THE PROGRAM, THE SENDING SIDE WILL PAY ALL COSTS CONNECTED WITH THE EXHIBIT, ALL COLLATERAL ACTIVITIES AND ALL PERSONNEL CONNECTED.
END TEXT.

2. BEGIN COMMENTS: REGARDING EXCHANGES OF SCHOLARS PROVIDED FOR IN ARTICLE I, PARAGRAPH 2, WE BELIEVE IT ADVISABLE TO AIM AT OUTSET FOR FULL YEAR EXCHANGE OF LEC-LIMITED OFFICIAL USE

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TURERS. IF BULGARIANS ARE NOT PREPARED TO START THIS EXCHANGE ON FULL YEAR BASIS, WE WOULD BE WILLING TO ACCEPT A LESSER PERIOD OF TIME TO BE NEGOTIATED AT THE TALKS.

3. AS EMBASSY WILL UNDERSTAND, REASON FOR FIFTY PERCENT LIMITATION ON PARTICIPANTS IN HARD SCIENCES (ARTICLE I, 2), IS TO FORESTALL BULGARIAN ATTEMPT TO STACK THEIR SIDE OF EXCHANGES WITH PARTICIPANTS IN THESE FIELDS AS HAS BEEN THE INCLINATION IN OTHER EAST EUROPEAN COUNTRIES. ONE OF THE PURPOSES OF THE FULBRIGHT EXCHANGE PROGRAM AS INTERPRETED BY THE BOARD OF FOREIGN SCHOLARSHIPS (BFS) IS TO MAINTAIN A BALANCE AMONG THE VARIOUS ACADEMIC DISCIPLINES. THE FACT THAT EAST EUROPEAN DESIRE FOR SCIENTIFICALLY-ORIENTED EXCHANGES CAN BE SAID TO BE MET BY EXCHANGES WITH NATIONAL SCIENCE FOUNDATION, NATIONAL ACADEMY OF SCIENCES, ETC, REINFORCES THE ARGUMENT THAT FULBRIGHT PROGRAM SHOULD HAVE A DIFFERENT ORIENTATION. SHOULD NEGOTIATIONS FOUNDER ON THIS POINT, WE WOULD BE PREPARED TO FALL BACK TO A SIXTY PERCENT LIMITATION ON THE HARD SCIENCES, AS IN THE ROMANIAN AGREEMENT, OR TO AGREE TO LANGUAGE CALLING FOR AN "OVERALL BALANCE" ON EACH SIDE DURING THE PERIOD OF THIS PROGRAM.

4. WHILE WE RECOGNIZE ARGUMENTS AGAINST STRICT NUMERICAL RECIPROCITY IN THESE EXCHANGES (AS EXPRESSED IN AMBASSADOR'S O-I OF OCTOBER 15 TO RICHMOND), WE SUGGEST THAT IT MAY PROVE USEFUL TACTIC TO START WITH NUMERICAL RECIPROCITY IN THE DRAFT PROGRAM AND TO HEAR OUT THE BULGARIANS ON THIS POINT BEFORE MAKING CONCESSION. THIS ISSUE COULD BE USED AS POSSIBLE TRADE-OFF DURING NEGOTIATIONS TO DEVELOP OVERALL BALANCED PROGRAM WHICH WOULD MEET THE NEEDS OF BOTH SIDES. KISSINGER

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